

DEEP RIVER AND DISTRICT HEALTH

Policy: Emergency Operations Center (EOC) Policy

Original Date:
2017-07-17

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Approved by:

- Board of Directors Chief Executive Officer Chief Financial Officer
 Chief Nursing Executive

Policy

To provide guidelines for the operation of the Emergency Operations Center (EOC) in the event of an emergency situation, either externally and internally.

Procedure

Emergency Operations Center (EOC) Function

In the event of an internal or external emergency, the EOC will be established. The function of the EOC is to bring together the Incident Management Team (IMT) to exchange information, assess the emergency situation, and determine appropriate response procedures. Brief, uninterrupted meetings will be held to assess the situation, review new information, and discuss strategies. The EOC facilitates efficient and effective communications by providing a central location for planning meetings, shift briefings, media briefings, and public information releases. Once activated the EOC will remain in effect until the "all clear" is given by the Incident Commander.

The EOC will be assembled upon hearing of the following codes:

- Code Black
- Code Green
- Code Grey (as determined by Incident Commander/Admin-on-Call)
- Code Orange
- Code Purple
- Code Red
- Code Silver
- Or at the discretion of the Incident Commander/Admin-on-Call for any other emergency situation as deemed necessary.

For the above codes, the IMT fan out list will be initiated (EOC members only) and they will present on-site as soon as possible, if directed by the Incident Commander/Admin-on-Call.

IMT Member Response After-Hours:

- The first member of the IMT to arrive will proceed to the nursing station and check in with the Charge Nurse to collect the EOC key from the key box and proceed to the Classroom to initiate the EOC.
- Open the Classroom and bring EOC cabinet into the room.
- Open the EOC cabinet, and lay out IMT vests and job action checklists for each role.

Major Functions of EOC include:

- Command, Operations, Logistics, Planning, Finance and Administration.

Immediate functions include:

- Activating of business continuity plans internally (See Business Continuity Plan on the document management system).
- Approving a plan for demobilization of patients/residents.
- Authorizing the release of information to news media.
- Ensuring co-ordination of systematic evacuation of the facility should that become necessary, including the procurement of appropriate vehicles in sufficient numbers for relocation of patients/residents.
- Ensuring adequate supplies of consumables, and approving the waiving of normal purchasing mechanisms, if necessary, to provide uninterrupted access.
- Ensuring that all units required by the disaster are adequately staffed and functioning.
- Ensuring that effective liaison, communications and co-ordination exists.
- Evaluation of impact on business continuity and determining appropriate corrective action.
- Maintaining log of events, major decisions made, and actions taken by the facility during the disaster, and record of actions.
- Managing the recovery phase and business resumption.
- Obtaining regular reports.
- Obtaining support from and/or sharing resources with neighboring health care facilities and other agencies in order to permit continued functioning during the disaster.
- Organizing debriefing of EOC, staff, and other key participants throughout and at the conclusion of the crisis.
- Planning for facility-wide staffing requirements, beyond immediate needs, should the disaster exist for an extended period or expand unpredictably.
- Planning for ongoing operation of the facility over a longer time-frame and with broader focus than that envisioned in individual program plans.
- Setting priorities and allocating resources internally and among any other health care facilities affected and with community agencies and municipal officials involved or responsible for the mitigation of the disaster.
- Determining the scope of the incident.

Location

The EOC is located in the Classroom at DRDH.

In the event that the EOC cannot be established on-site, a room at the Town of Deep River municipal office may be used. The Incident Commander will contact the Town to gain access to the building. The contact numbers are available on the Admin-on-Call – Support Contacts list.

Attendance

Attendance is mandatory for those identified herein. Attendance at meetings is to be treated as the top priority so that an appropriate, planned response may be implemented.

Roles

The Incident Commander will designate an appropriate representative to participate in the EOC in the event that a member is not present.

Members of Incident Management Team (IMT)

See Appendix C for IMT Job Action Checklist

- **Incident Commander (Green Vest)** – Chief Executive Officer (CEO)
Preferred Backup – Admin-on-Call
- **Administrative Support (Purple Vest)** – Executive Assistant and Administrative Assistants as designated by Incident Commander
- **Information & Liaison Officer (White Vest)** – Executive Assistant or designate as assigned by Incident Commander
Preferred Backup – Admin-on-Call, EVP/CFO or VPCS/CNE
- **Finance Chief (Grey Vest)** – EVP/CFO
Preferred Backup – Manager of Operations
- **Logistics Chief (Yellow Vest)** – Manager of Operations or designate assigned by Incident Commander
Preferred Backup – Family Health Team Executive Director
- **Operations Chief (Orange Vest)** – VPCS/CNE or designate as assigned by Incident Commander
Preferred Backup – Manager of Clinical Services/Director of Care
- **Planning Chief (Blue Vest)** - Manager, Quality, Risk and Innovation
Preferred Backup – Emergency Preparedness Team
- **Safety Officer (Red Vest)** – Human Resources Officer
Preferred Backup – Manager of Clinical Services/Director of Care

Additional members may be added when necessary, and may include the following:

- Chief of Staff/President of Medical Staff
- Fire Official
- OPP Representative
- Ambulance Services Representative
- Town of Deep River Representative and other local municipalities
- Medical Officer of Health or Public Health representative
- Any other agency/person possessing expertise and knowledge on the emergency situation

EOC Configuration

The layout of the EOC will be determined by several factors, including:

- Number of members of the IMT
- Size and shape of the room available for EOC
- Location of communications systems equipment to be utilized
- Lessons learned from previous incidents, or mock codes requiring EOC set up

The following aspects should be considered when designed the layout of the EOC:

- IMT functional sections (command, planning and logistics, etc.) should be positioned adjacent to displays that require input and posted information they manage
- The Incident Commander should be located so that they can be easily informed at all times the status of the incident
- IMT members whose functional responsibilities cause them to interact frequently or have a need to coordinate together should be co-located

Materials and Supplies

See Appendix A – Emergency Operations Center Set Up
See Appendix B – Emergency Operations Center Equipment List
See Appendix C – List of Incident Management Team Job Actions

Quality Assurance

Definitions

EOC: The EOC is a designated and appropriately equipped location where the Incident Management Team (IMT) of Deep River and District Health (DRDH), comprised of the Deep River and District Hospital, the Four Seasons Lodge, and North Renfrew Family Health Team, assemble to manage the response to an emergency or disaster.

Incident Management Team – a group of people designated to manage the logistical, fiscal, planning, and operational and safety issues related to an incident/emergency; an Incident Management Team will provide the command and control infrastructure that is required.

Finance Section – a division of the Finance Department into two teams; Compensation/Claim/Cost Section and Procurement Section.

Incident Action Plan – an organized course of events that addresses all phases of incident control within a specified time. An IAP is necessary to effect successful outcomes in any situation, especially emergency operations, in a timely manner.

Reference Documents	<ul style="list-style-type: none">• OHA Emergency Toolkit• OHA Incident Management System for Healthcare Facilities• Emergency Management Ontario – Basic Emergency Management
Review Process	<ul style="list-style-type: none">• Emergency Preparedness Committee – 2023-07-18

Appendix A – Emergency Operations Setup

General considerations for setup of EOC:

- **Safety and Access:** The EOC must be accessible for 24-hour operations and a safe location for operations.
- **Office Space:** The EOC must have adequate space to support the activities of the IMT. Adequate space is important to be able to co-locate functional areas (Planning, Logistics etc.) and agencies that need to interact with each other, as well as provide for access to communication and display systems.
- **Lighting:** The EOC must have adequate lighting for staff to carry out their duties. An auxiliary power source is mandatory of the EOC, either permanently hardwired for the facility or the ability to convert to an external power source in minimal time and disruption.
- **Heating and/or Cooling:** Similar to adequate lighting with the same needs for auxiliary power and/or auxiliary sources of heating/cooling.
- **Security:** The EOC must be easily secured against intrusion. Access to the EOC should be limited to only authorized personnel and staff.
- **Communications Equipment:** It is vital that the EOC have adequate communications equipment that is accessible to all authorized personnel.
- **Telephones:** Multiple handsets, incoming and outgoing lines, and switchboards are required to handle the information flow of an incident. Several phone lines should be available.
- **Fax Machines:** For transmittal of hard copy information. At least two fax machines should be provided, one for outgoing and one for incoming messages.
- **Computers:** Computer hardware with adequate data storage space, priority use, and support personnel for the management of incident information data. External back up sources are strongly recommended.
- **Television Sets and Radios:** Adequate number of TVs and radios should be provided to the EOC to monitor press releases, news media and to gather incident information.
- **Area for Briefings:** An area separate from main EOC where briefings, strategy meetings, or news media briefings can be held without adversely impacting EOC Operations.
- **Food Service:** An adequate area for serving and/or preparing meals and/or foodstuffs should be available to the IMT. The IMT must be fed, and if possible meals should be prepared onsite. If this is not feasible, outsourcing meals must be arranged. At the very least, hot and cold beverages and snack food should be made available at the EOC.
- **Toilets:** Adequate toilet facilities should be provided for IMT. Consider portable facilities if building infrastructure (water, sewer) are damaged or inoperable.
- **Office Supplies:** An adequate amount of office supplies and equipment such as tables and chairs to support the IMT need to be available.
- **Limit Noise Level:** A relatively quiet work area is required for all functional areas to conduct business efficiently and effectively. All means should be taken to minimize noise disturbance in the EOC from equipment (e.g., generators, apparatus, and machinery) media briefings and congregations of people.

Appendix B – Emergency Operations Center Checklist

<p>Infrastructure</p> <ul style="list-style-type: none"> <input type="checkbox"/> Auxiliary Power <input type="checkbox"/> Lighting <ul style="list-style-type: none"> ○ Flashlights <input type="checkbox"/> Office Space <input type="checkbox"/> Physical Needs <ul style="list-style-type: none"> ○ Hot/Cold Beverages ○ Food ○ Restrooms <p>General Office and Communications Equipment</p> <ul style="list-style-type: none"> <input type="checkbox"/> Telephones <ul style="list-style-type: none"> ○ Classroom ext. 7010 ○ Sunroom ext. 7015 ○ Switchboard <input type="checkbox"/> Fax Machine <input type="checkbox"/> Laptops with docking stations <input type="checkbox"/> Clocks (Battery Operated) <input type="checkbox"/> Televisions <input type="checkbox"/> Radios <input type="checkbox"/> Walkie-Talkie Two Way Radios on a separate frequency <input type="checkbox"/> Extension Cords and Power Bars <input type="checkbox"/> Tables and Chairs <input type="checkbox"/> Projector with Screen <p>Office Supplies and Miscellaneous</p> <ul style="list-style-type: none"> <input type="checkbox"/> Bulletin Boards <input type="checkbox"/> Display Boards <input type="checkbox"/> Organizations Floor Plan <input type="checkbox"/> Forms <ul style="list-style-type: none"> ○ Event Log ○ Situation Report ○ Media Release ○ Information/Resource Request 	<ul style="list-style-type: none"> <input type="checkbox"/> Job Action Sheets <input type="checkbox"/> Maps and Map Pens <input type="checkbox"/> Flip Chart Easel <input type="checkbox"/> Flipchart Paper pads <input type="checkbox"/> Large Manilla Envelopes 12"x16" <input type="checkbox"/> Stapler and Staples <input type="checkbox"/> Paper Clips <input type="checkbox"/> Staple Puller <input type="checkbox"/> Push Pins <input type="checkbox"/> Masking Tape <input type="checkbox"/> Writing Pads <input type="checkbox"/> Pencils <input type="checkbox"/> Sharpie Markers assorted colours <input type="checkbox"/> Pens, black and red ink <input type="checkbox"/> Rubber Bands <input type="checkbox"/> Scotch Tape <input type="checkbox"/> Erasers <input type="checkbox"/> Standard File Folders <input type="checkbox"/> Post-It Notes <input type="checkbox"/> Legal Size Writing Pads <input type="checkbox"/> Legal Size Clip Boards <input type="checkbox"/> Three Hole Punch <input type="checkbox"/> File Folder Labels <input type="checkbox"/> Copy and Fax Paper <input type="checkbox"/> Printer Paper <input type="checkbox"/> Banker Boxes for Filing <input type="checkbox"/> Name Tags with Role <input type="checkbox"/> Identification Vests identifying each role <input type="checkbox"/> AAA Batteries <input type="checkbox"/> AA Batteries <input type="checkbox"/> C Batteries <input type="checkbox"/> D Batteries
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Appendix C - List of Incident Management Team Job Actions**Incident Commander**

- Chief Executive Officer will act as the Incident Commander.
 - In their absence, the Administrator on Call will assume this role.
 - In the event that a senior administrative staff member is not on site, the Charge Nurse on the medical floor will be the interim lead until a senior administration staff member is on site.
- Responsible for the overall management of the incident.
- Responsible to identify designate team members in the absence of team members
- Initiates, organizes and directs the Emergency Operating Centre (EOC)
- In charge of the response and coordinates all responses in support of the emergency
- Arranges routine debriefings, reviews next steps and assigns tasks
- Declares an incident over and deactivates the IMS

Finance Chief

- Chief Financial Officer or (designate as identified by Incident Commander) will act as the Finance Chief
 - In their absence, the Manager of Operations will assume this role
- Tracks incident costs and monitors the utilization of financial assets
- Oversees the acquisition of supplies and services necessary to carry out the organization's medical mission
- Supervises the documentation of expenditures
- Ensures necessary processes in place for later financial recover

Information and Liaison Officer

- Executive Assistant will act as Information and Liaison Officer.
 - In their absence, the Administrator on Call will assume this role.
- Acts as conduit for relevant information between the organization and other agencies/stakeholders. Also attends meetings to gather and share relevant information.
- Fields all media inquires
- Media and public information specialist
- Develops and provides information about the incident to the news, media, incident personnel, staff and other appropriate agencies/organizations

Logistics Chief

- Manager of Operations or (designate as identified by Incident Commander) will act as the Logistics Chief
 - In their absence, the Family Health Team ED will assume this role
- Responsible for delivering required resources, both material and human to where they are required to effectively manage an emergency.
- Organizes and directs those operations associated with the maintenance of the physical environment, and ensure adequate food, shelter and supplies to support the medical objectives
- With the Operations Chief, guides ethical decision making on resource allocation decisions

Operations Chief

- Chief Nursing Executive or (designate as identified by Incident Commander) will act as the Operations Chief
 - In their absence, the Manager of Clinical Services/Director of Care will assume this role

- Responsible for operating the core business functions of not only the emergency response but also for the service delivery of daily operations, ensuring that all work areas have staff and resources
- Organizes and directs aspects relating to the Operations of the organization
- Carry out directives and incident objectives as set by the Incident Commander
- Coordinates and supervises work direction of staff at the incident
- With the Logistics Chief, guides ethical decision making on resource allocation decisions

Planning Chief

- Manager Quality, Risk, Innovation or (designate as identified by Incident Commander) will act as the Planning Chief
 - In his/her absence, Emergency Preparedness Team will assume this role
- Gathers all of the data for incident management
- Responsible for development of the Incident Action Plan
- Situation analysis & planning (short/long term goals)
- Research/Scientific Expertise (data collection and analysis)
- Recovery Planning

Safety Officer

- Human Resources Officer or (designate as identified by Incident Commander) will act as the Safety Officer
 - In his/her absence, Manager of Clinical Services/Director of Care will assume this role
- Consults and liaises with Occupational Health & Safety, Infection Prevention & Control, Risk Management, Radiation Safety Officer as required
- Responsible for the safety of staff during the emergency
- Maintains the authority to temporarily suspend any plan, strategy or procedure considered to be unsafe